

Animal Shelter Budget Timeline – v2 as of August 28, 2026

Date / Timeline	Project Pipeline Track	Action, Scope Change & Rationale Details	Budget & Financial Impact Details	Primary Reference Sources & Hyperlinks
April 19, 2019	1. East Bradenton New Shelter (Project 6099000)	BOCC approves original Infrastructure Sales Tax (IST) allocation to replace run-down Palmetto facility. Stated rationale: severe mold, rodents, broken kennels, and structural capacity overages.	Approved Budget: \$8,000,000 (IST) Private match commitment: \$2,000,000 pledged by Animal Network Inc. for enhancement items (X-ray, walking paths).	FY2020–FY2024 Adopted Capital Improvement Plan (CIP) See Budget detail backup doc
2020	1. East Bradenton New Shelter (Project 6099000)	Project shifts to an active track in the 2020 CIP, retaining the full commitment for a brand-new facility in East Bradenton.	Total Project Budget: \$10,000,000 (\$8,000,000 IST + \$2,000,000 private fundraising target via Animal Network).	FY2020–FY2024 Adopted CIP Ledger Sheet Summary) See Budget detail backup doc
February 2021	1. East Bradenton New Shelter (Project 6099000)	Animal Network advisory updates track private contribution targets. Approximately \$350,000 in early cash and pledges secured.	Private Capital Balance: ~\$350,000 raised out of the \$2,000,000 supplemental milestone.	Animal Services Advisory Board November 2020 Minutes / Feb 2021 Campaign Reporting
June 23, 2021	1. East Bradenton New Shelter (Project 6099000)	Equation Alters: Public news emerges that the county is negotiating for the Bishop donation. Animal Network halts private fundraising as commissioners question building the East County site.	Financial Status: Capital campaign suspended indefinitely.	Animal Network Board Public Press Release / Commission Inquiry Records
2021 CIP Cycle	1. East Bradenton New Shelter (Project 6099000)	Project remains listed as "Existing" status. CIP documents schedules for Design (10/20), Construction Start (07/22), and Completion (08/23).	Total Project Budget: \$10,000,000 (\$8,000,000 IST / \$2,000,000 private matches). No funds expended yet.	FY2021–FY2025 Adopted Capital Improvement Plan (CIP) Book, Page 142
March 2022	1. New Shelter → Shifted to → 2. Bishop Shelter Base (Project 6111100)	MAJOR REALLOCATION: Manatee County accepts the donation of the 25,000 sq ft Bishop SPCA facility (valued at \$18M at 5718 21st Ave W). To upgrade this gifted property to code, the county guts the New Shelter project budget.	Budget Cut: -\$4,000,000 stripped from New Shelter (6099000). Budget Addition: +\$4,000,000 reallocated to the new Bishop Shelter Project (6111100).	FY2022–FY2026 Adopted Capital Improvement Plan (CIP) Base Sheets

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2022 CIP Entry	1. East Bradenton New Shelter (Project 6099000)	The East Bradenton build remains in the books but is critically downsized.	Total Estimated Cost: Dropped to \$6,000,000 (Programmed funding adjusted to \$100k for FY22 and \$2.95M for FY23).	FY2022–FY2026 Adopted CIP Ledger, Page 153
September 13, 2022	1. New Shelter → Shifted to → 2. Bishop Shelter Base	BOCC passes Resolution R-22-156 at the final budget hearing. Unanimously splits funds to anchor the new Bishop strategy. <u>Bishop Shelter Base</u> Project Scope : add 8 prefabricated modular kennel buildings followed by the Wharton-Smith concrete brick-and-mortar building on the Bishop grounds.	New Shelter (6099000): Gutted down to \$3,000,000 total. Bishop Shelter (6111100): Increased up to \$8,050,000 total.	BOCC Resolution R-22-156 / FY2023–FY2027 Adopted CIP Book, Page 164
January 31, 2023	2. Bishop Shelter Base (Project 6111100)	BOCC formally processes and accepts a corrective special warranty deed from the Bishop SPCA to clear the property line boundaries.	Administrative Action: Land parameter alignment. No contract price change.	BOCC Regular Agenda Session — Item 28
Late 2023	1. New Shelter → Shifted to → 2. Bishop Shelter Base	THE CRITICAL TRAJECTORY TURNING POINT: The county permanently cancels the East Bradenton project. Capital records mark it CLOSED.	New Shelter (6099000): Status changed to CLOSED with a final flat line of \$1,000,000. Bishop Shelter (6111100): Main capital bucket boosted to \$9,050,000.	Manatee County Animal Services & Sheltering Ledger Documents — Exhibit B
June 3, 2024	2. Bishop Shelter Base (Project 6111100)	Public officials announce that total combined upgrade goals for the Bishop campus have mounted to a \$12,050,000 envelope. Strategy shift: Scope moves from updating the old structures to an expedited two-phase prefab installation.	Total Allocation: \$12,050,000 overall. (see note on last page)	Manatee County Community Welfare Executive Update Report / Bradenton Times Summary
December 30, 2024	1. East Bradenton New Shelter (Project 6099000)	Florida's corporate registry notes that Animal Network Inc. is officially and voluntarily dissolved, marking the final end of private fundraising support.	Impact: Zero remaining private match funding capacity (EIN 59-3591574).	Florida Department of State Division of Corporations Ledger

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Explaining the “Bishop Project (Base)” and budget.

1. the pre-fab dog kennels are Phase 1.
2. the brick-and-mortar Adoption Center is Phase 2.
3. The \$12 million total comes from adding Phase 1, Phase 2, and the initial infrastructure funds together.

Here is the exact math of how the county built that **\$12 million Bishop allocation** across the two phases using your records:

The \$12 Million Bishop Budget Reconciliation

- **Initial Allotment (The Foundation):** The county originally carried **\$9,050,000** in Infrastructure Sales Tax (IST) under **Project 6111100**.
- **Phase 1 Contract (Pre-fab Kennels):** On March 25, 2025, the BOCC approved **\$3,871,024.35** (Agreement 24-TA005639LP) for the site prep and prefab kennel installation.
- **Phase 2 Contract (Brick-and-Mortar Building):** On June 3, 2025, the BOCC approved **\$5,840,082.50** (Agreement 25-TA005938JK) for the permanent concrete Wharton-Smith adoption building.
- **The IST Restructuring Boost:** On March 4, 2025, the county added **\$2,178,025** in new IST funding to a separate Phase 2 ledger code (**Project 6111101**) to cover project management, utility hookups, and oversight.

The Math:

If you add the Phase 1 construction contract (**\$3.87M**), the Phase 2 Wharton-Smith construction contract (**\$5.84M**), and the parallel Phase 2 IST ledger addition (**\$2.18M**), the total comes out to exactly **\$11,889,106.85**—which the county rounded off in their June 2024 reporting and public statements as the “**\$12,050,000 overall Bishop allocation**.”

Date / Timeline	Project Pipeline Track	Action, Scope Change & Rationale Details	Budget & Financial Impact Details	Primary Reference Sources & Hyperlinks
March 4, 2025	3. Bishop Phase II Adoption (Project 6111101)	IST Restructuring: The county splits the Bishop accounting trail by creating a separate project code for Phase II to isolate the permanent adoption building construction accounts.	Ledger Adjustment: -\$1,504,634 carved away from Bishop Base (6111100). +\$2,178,025 added into the new Phase II ledger line (6111101).	County FY26–30 Adopted IST Capital Improvement Plan Summary
March 25, 2025	2. Bishop Shelter Base (Phase I Contract)	BOCC executes Guaranteed Maximum Price (GMP) Addendum 1 to Agreement 24-TA005639LP for Bishop Expansion Phase 1 (site grading, utility loops, and modular foundations).	Construction Contract Value: \$3,871,024.35 (Downwards session modification of 15 cents from \$3,871,024.50 to reconcile open invoices).	BOCC Regular Agenda Session — Item 60 - page 134 Advisory meeting notes Page 5-6
June 3, 2025	3. Bishop Phase II Adoption (Phase II Contract)	BOCC votes 7-0 to award the main brick-and-mortar build contract to Wharton-Smith Inc. (Agreement 25-TA005938JK) to erect the permanent masonry Adoption/Admin building.	Binding Construction Contract: \$5,840,082.50 <i>Note:</i> Reconciles the mismatch; this is the actual building cost, which draws from the \$2,178,025 IST base + facility capital.	BOCC Meeting Records — Item 39 Agreement 25-TA005938JK Link

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Date / Timeline	Project Pipeline Track	Action, Scope Change & Rationale Details	Budget & Financial Impact Details	Primary Reference Sources & Hyperlinks
June 3, 2025 <i>(Same Session)</i>	4. Animal Community Center <i>(Project 25-TA005778LP)</i>	BOCC executes GMP Addendum 1 with McIntyre Elwell & Strammer to retrofit existing county shell space into an asset containing a surgery room and food bank (off-site from Bishop).	Contract Value: \$2,068,787.94 Funding Source: Budget Resolution B-25-071 simultaneously approved to move \$683,688.00 from Building Reserves.	BOCC Meeting Minutes — Resolution B-25-071 Audit Trail Link
November 14, 2024	4. Animal Community Center <i>(Project 24-TA005778LP)</i>	County awards a pre-construction planning contract to McIntyre Elwell & Strammer to develop shell workspace plans for the Resource Center.	Note: this is a parallel project unrelated to Bishop or new Shelter. This is the food pantry at : 401 17th Ave. W., Bradenton <i>(see last page)</i>	Manatee County Purchasing / Procurement Records Index

Parallel Project: Separate \$1.3 Million projected for a Community Resource Center at 401 17th Ave. W. **opened on June 17, 2026.**

(Made possible in part through a \$305,750 grant award from the Bishop-Parker Foundation, the Community Animal Resource and Enhancement (CARE) Program will provide spay/neuter surgeries, vaccinations and basic wellness services to qualifying residents, rescue organizations and high-need animal populations. A separate \$50,000 grant from the Manatee Community Foundation also provided critical medical equipment needed to support veterinary services at the center.)



The Community Resource Center Project Profile

(Location: 401 17th Ave. W., Bradenton)

- **Official Capital Project Number:** Project 6113100 (Listed in county capital budget sheets as *Animal Welfare Community Center*).
- **Procurement Contract Code:** Agreement No. 25-TA005778LP (Awarded to McIntyre Elwell & Strammer General Contractors, Inc.).
- **The Actual Approved County Budget:** \$2,068,787.94.

The \$1.3 Million Figure: This was the **original estimated programmatic projection** announced by staff in the **June 3, 2024** Welfare Update Report before formal contractor bids were submitted. When the final hard engineering and construction bids actually came in for approval on June 3, 2025, the true cost had risen to the **\$2,068,787.94** contract price.

1. THE ORIGINAL BRICK-AND-MORTAR NEW SHELTER PLAN (in East Bradenton)

FY2020–FY2024 | Project 6099000

New Animal Shelter – Animal Services

DOCUMENTED FACT

Manatee County's FY2020–FY2024 Capital Improvement Plan identifies **Project 6099000, New Animal Shelter – Animal Services**, as a requested project.

The County proposed a **new facility in east Bradenton** designed to maximize space for staff, volunteers and the animal population, with state-of-the-art facilities, improved medical facilities and better opportunities for adoption.

The County's stated rationale is particularly important because it documents conditions at the existing Palmetto facility:

- poor drainage
- broken kennels
- no sound barriers
- ongoing rodent problems
- serious mold problems
- facility designed to comfortably house approximately **80 dogs**
- typical dog census around **120**
- highs of approximately **190 dogs**
- **cat impound and isolation located at Palmetto**
- existing footprint did not allow expansion

Total budgetary cost estimate: \$10,000,000

Funding shown:

- \$8,000,000 **Infrastructure Sales Tax**
- \$2,000,000 contributions

PRIMARY SOURCE:

[FY2020–FY2024 Adopted Capital Improvement Plan – Project 6099000](#)

MANATEE COUNTY GOVERNMENT Capital Improvement Plan

FY2020-FY2024

Category: Public Safety Subcategory: Animal Services
Project Title: New Animal Shelter - Animal Services
Department: Public Safety
Project Mgr: Tom Yarger
Infra.Sales Tax: Y
Project #: 6099000 Status: Requested

Comprehensive Plan Information

CIE Project: N Plan Reference:
LOS/Concurrency: N Project Need: Growth

Project Location

Countywide To be determined

Description and Scope

A new facility will be designed and built to fully maximize space, staff, volunteers and the animal population. With state of the art facilities, animals can be cared for properly. A new facility will be inviting to the public, bringing in more foot traffic, volunteers and potential adopters. The location will be in east Bradenton. The continuing growth of the volunteer program and better facilities to rehab and socialize animals will lead to higher adoption rates. New and improved medical facilities will increase sick and injured animal recovery.

Rationale

The current Animal Services facility was built in the 1980s. The current facility is run down and in need of constant repairs. The facility has poor drainage, many broken kennels, no sound barriers, an on-going rodent issue as well as a serious mold issue, which not only puts the animals' health at risk, but also our staff and volunteers. The facility was built to comfortably house 80 dogs in the Palmetto location. The census for dogs on any given day far exceeds that number, typically around 120 and as high as 190 dogs. Cat impound and isolation resides at the Palmetto location. The footprint where animal services currently resides does not allow for expansion of the facility.

Animal Services

Project Map



Schedule of Activities				Annual Operating Budget Impacts		
Activity	Start	End	Amount	Category	Fiscal Year	Amount
Design:	10/19	04/20	931,677	Personal:		
Land:				Non-Personal:	FY2023	145,000
Construction:	12/20	03/22	8,664,596	Operating Capital:		
Equipment:	12/20	03/22	341,615	Operating Total:		145,000
Project Mgt.:	10/19	03/22	62,112	Revenue:		
				Net:		145,000
				Initial Year Costs:	FY2022	145,000
Total Budgetary Cost Estimate			10,000,000			

Programmed Funding

Expended To Date	Appropriated To Date	FY2020	FY2021	FY2022	FY2023	FY2024	Future
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10,000,000

Funding Strategy	
Infrastructure Sales Tax - PSAS002	
Additional IST Amount - \$8,000,000	
Contributions - \$2,000,000	

Means of Financing	
Funding Source	Amount
Contributions	2,000,000
Infrastructure Sales Tax	8,000,000
Total Funding:	10,000,000

2. 2021 - THE NEW SHELTER REMAINED AN ACTIVE PLAN

FY2021–FY2025 | Project 6099000

New Animal Shelter – Animal Services

DOCUMENTED FACT

The FY2021–FY2025 adopted CIP lists Project 6099000 as **EXISTING**, rather than merely requested.

The project continued to describe a new east-Bradenton animal-services facility.

The County's planned schedule showed:

- Design beginning **10/20**
- Construction beginning **07/22**
- Construction ending **08/23**

Total budgetary cost estimate: \$10,000,000

Funding:

- \$8,000,000 Infrastructure Sales Tax
- \$2,000,000 contributions

The County again documented the Palmetto capacity problem, including the approximately 80-dog design capacity versus typical populations around 120 and highs around 190, along with cat impound/isolation.

PRIMARY SOURCE:

[FY2021–FY2025 Adopted Capital Improvement Plan – Project 6099000, p. 142](#)

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MANATEE COUNTY GOVERNMENT

Capital Improvement Plan

FY2021-FY2025

Category: Public Safety **Subcategory:** Animal Services

Project Title: Animal Services & Sheltering Renovation

Department: Public Safety

Project Mgr: Tom Yarger

Infra.Sales Tax: Y

Project #: 6048601 **Status:** Existing

Comprehensive Plan Information

CIE Project: N **Plan Reference:**

LOS/Concurrency: N **Project Need:** Deficiency

Project Location

District 2 25th Street West, Palmetto

Description and Scope

Upgrade electrical power, air condition one kennel, repair fencing, painting, dog bowls, and parking lot improvements.

Rationale

The facility is outdated and requires multiple repairs, upgrades, and maintenance. The electrical power has reached capacity and can no longer sufficiently service the facility. At times the electrical power fails during critical operational times. There is one kennel that operates without air conditioning which creates liabilities during the summer for heat exhaustion. The property fencing is falling apart due to age requiring replacement with new fencing as it can no longer be repaired. The facility buildings need to be painted inside and out.

Schedule of Activities				Annual Operating Budget Impacts		
Activity	Start	End	Amount	Category	Fiscal Year	Amount
Design:	10/18	12/19	25,000	Personal:		
Land:				Non-Personal:	FY2022	4,000
Construction:	04/20	09/20	365,000	Operating Capital:		
Equipment:				Operating Total:		4,000
Project Mgt.:	10/18	09/20	10,000			
Total Budgetary Cost Estimate			400,000			

Programmed Funding							
Expended to Date	Appropriated To Date	FY2021	FY2022	FY2023	FY2024	FY2025	Future
243,967	400,000						

Project Map



Funding Strategy

Infrastructure Sales Tax - PSAS001

Means of Financing

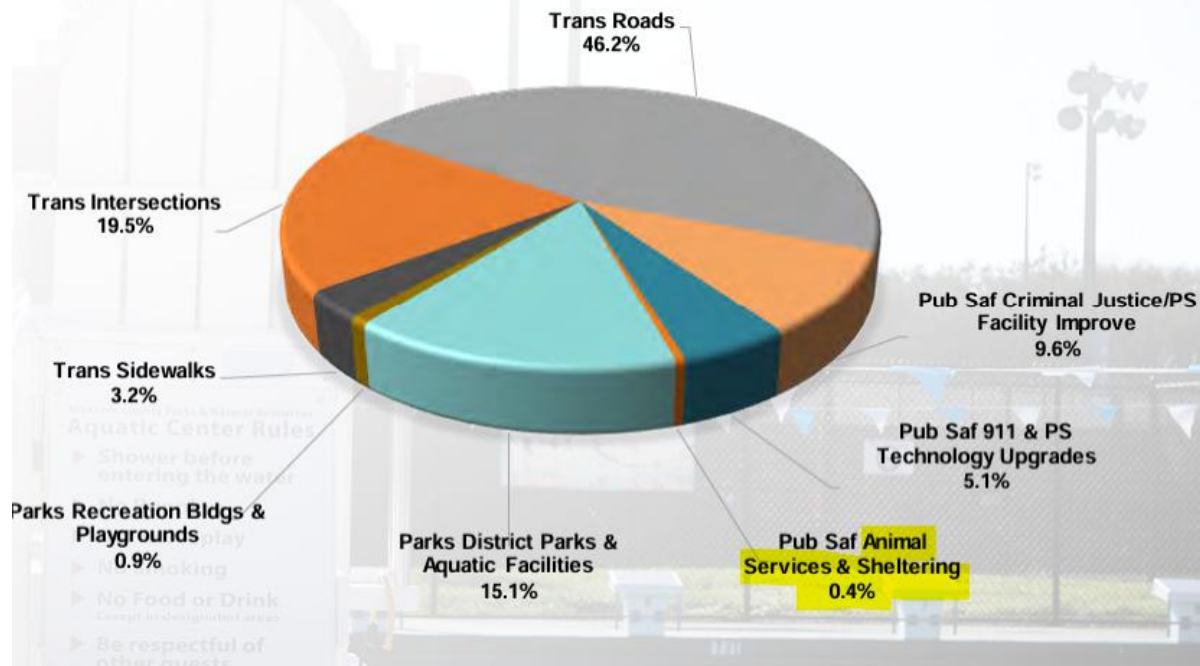
Funding Source	Amount
All Prior Funding	400,000
Infrastructure Sales Tax	0
Total Funding:	400,000

MANATEE COUNTY GOVERNMENT Capital Improvement Plan

FY2021-FY2025 Uses of Funds by Project and Category

Public Safety				Actual	Budget	Start	FY2021	FY2022	FY2023	FY2024	FY2025	Future	Total
911 & Technology													
Project#	IST MS	Status	Project										
1	PS01890	Y	Requested	9-1-1 & 3-1-1 Center Renovations		2023			575,000				575,000
2	6083203		Existing	911 Computer Aided Dispatch (CAD) Hardware Replacement & Software Upgrades	200,000	1,115,000	2019						1,115,000
3	6049810	Y	Existing	Emergency Operations Communication (EOC) Video System	498,139	580,000	2018						580,000
4	6099100	Y Y	Existing	Next Generation 911		800,000	2020	1,500,000	1,000,000				3,300,000
5	6048105		Existing	P-25 Radio Project	12,832,426	15,000,000	2015						15,000,000
6	6049809	Y	Existing	Public Safety Communication System Upgrades - AV Enhanced Technology	472,818	945,000	2018			305,000			1,250,000
Subtotal				14,003,383	18,440,000		1,500,000	1,000,000	575,000	305,000			21,820,000
Animal Services													
Project#	IST MS	Status	Project										
7	6048601	Y	Existing	Animal Services & Sheltering Renovation	243,967	400,000	2019						400,000
8	6099000	Y Y	Existing	New Animal Shelter - Animal Services			2021	100,000	4,950,000	4,950,000			10,000,000
Subtotal				243,967	400,000		100,000	4,950,000	4,950,000				10,400,000
Building and Renovations													
Project#	IST MS	Status	Project										
9	6098400		Existing	Red Cross Building/New EMS Station	869,527	921,000	2019						921,000
Subtotal				869,527	921,000								921,000

FY21 INFRASTRUCTURE SALES TAX PROJECTS ADOPTED



3. FY2022: THE NEW SHELTER WAS STILL IN THE CAPITAL PLAN..BUT

FY2022–FY2026 | Project 6099000

New Animal Shelter – Animal Services

DOCUMENTED FACT

Project 6099000 remained in the adopted FY2022–FY2026 CIP.

The project continued to call for a new facility and continued to identify the deficiencies and capacity problems at Palmetto.

The **total budgetary cost estimate had dropped to \$6,000,000.**

The CIP shows programmed funding including:

- \$100,000 FY2022
- \$2,950,000 FY2023

PRIMARY SOURCE:

[FY2022–FY2026 Adopted Capital Improvement Plan – Project 6099000, p. 153](#)

4. 2022 - BISHOP WAS A SEPARATE PROJECT

FY2022–FY2026 | Project 6111100

Bishop Animal Shelter

DOCUMENTED FACT

Bishop was not originally the same project as the new East Bradenton shelter.

Project **6111100 – Bishop Animal Shelter** became a separate capital project **but the combined budget did not change. In essence, they removed capital from the NEW shelter and reallocated to Bishop**

The County described the project as bringing the existing Bishop Animal Shelter up to County code and constructing additional improvements and amenities necessary for shelter operations.

Total budgetary cost estimate: \$8,050,000.

PRIMARY SOURCE:

[FY2022–FY2026 Adopted Capital Improvement Plan – Project 6111100](#)

Manatee County, Florida

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MANATEE COUNTY GOVERNMENT Capital Improvement Plan

FY2022-FY2026 Uses of Funds by Project and Category

Public Safety				Actual	Budget	Start	FY2022	FY2023	FY2024	FY2025	FY2026	Future	Total
911 & Technology													
Project#	IST MS	Status	Project										
1	6083203	Existing	911 Computer Aided Dispatch (CAD) Hardware Replacement & Software Upgrades	281,251	1,115,000	2019							1,115,000
2	6111000	Y	Existing	EMS Cardiac Monitors			2022	1,264,000					1,264,000
3	6099100	Y Y	Existing	Next Generation 911	4,926	3,037,000	2020	1,000,000					4,037,000
4	6048105	Existing	P-25 Radio Project	14,186,362	15,000,000	2015							15,000,000
Subtotal				14,472,539	19,152,000		2,264,000						21,416,000
Animal Services													
Project#	IST MS	Status	Project										
5	6111100	Y	Existing	Bishop Animal Shelter			2022	2,000,000	2,000,000				4,000,000
6	6099000	Y Y	Existing	New Animal Shelter - Animal Services		100,000	2021	2,950,000	2,950,000				6,000,000
Subtotal					100,000		4,950,000	4,950,000					10,000,000
Building and Renovations													
Project#	IST MS	Status	Project										
7	6098400	Existing	Red Cross Building/New EMS Station	887,556	951,000	2019							951,000
Subtotal				887,556	951,000								951,000

MANATEE COUNTY GOVERNMENT Capital Improvement Plan

FY2022-FY2026

Category: Public Safety **Subcategory:** Animal Services
Project Title: Bishop Animal Shelter
Department: Public Safety
Project Mgr: Tom Yarger
Infra.Sales Tax: Y
Project #: 6111100 **Status:** Existing

Comprehensive Plan Information

CIE Project: **N** Plan Reference:
LOS/Concurrency: **N** Project Need: Other Need

Project Location

District 3 5718 21st Ave W, Bradenton

Description and Scope

Manatee County will bring the existing Bishop Animal Shelter up to Manatee County code and construct any further improvements and amenities necessary for the animal shelter to operate accordingly.

Rationale

To meet the growing demands of Animal Services within the Public Safety department Manatee County needs to increase the capacity to house animals that do not have permanent homes.

Schedule of Activities				Annual Operating Budget Impacts		
Activity	Start	End	Amount	Category	Fiscal Year	Amount
Design:	10/21	03/22	300,000	Personal:	FY2023	2,116,428
Land:	10/21	03/22	1,000,000	Non-Personal:	FY2023	1,132,344
Construction:	03/22	09/24	2,490,000	Operating Capital:		
Equipment:				Operating Total:		3,248,772
Project Mgt.:	10/20	09/24	210,000	Revenue:		925,000
				Net:		2,323,772
Total Budgetary Cost Estimate			4,000,000	Initial Year Costs:	FY2022	3,248,772

Programmed Funding

Expended to Date	Appropriated To Date	FY2022	FY2023	FY2024	FY2025	FY2026	Future
		2,000,000	2,000,000				

Project Map



Funding Strategy

Infrastructure Sales Tax - PSAS00322
New IST Amount - \$4,000,000

Means of Financing

Funding Source	Amount
Infrastructure Sales Tax	4,000,000
Total Funding:	4,000,000

FY2022-FY2026

Category: Public Safety **Subcategory:** Animal Services
Project Title: New Animal Shelter - Animal Services
Department: Public Safety
Project Mgr: Tom Yarger
Infra.Sales Tax: Y
Project #: 6099000 **Status:** Existing

Comprehensive Plan Information

CIE Project: **N** Plan Reference:
LOS/Concurrency: **N** Project Need: Growth

Project Location

Countywide To be determined

Description and Scope

A new facility will be designed and built to fully maximize space, staff, volunteers and the animal population. With state of the art facilities, animals can be cared for properly. A new facility will be inviting to the public, bringing in more foot traffic, volunteers and potential adopters. The location will be in east Bradenton. The continuing growth of the volunteer program and better facilities to rehab and socialize animals will lead to higher adoption rates. New and improved medical facilities will increase sick and injured animal recovery.

Rationale

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Schedule of Activities				Annual Operating Budget Impacts		
Activity	Start	End	Amount	Category	Fiscal Year	Amount
Design:	10/20	01/22	507,430	Personal:		
Land:				Non-Personal:	FY2025	145,000
Construction:	07/22	08/23	5,290,117	Operating Capital:		
Equipment:	05/23	08/23	168,645	Operating Total:		145,000
Project Mgt.:	10/20	08/23	33,808	Revenue:		
				Net:		145,000
Total Budgetary Cost Estimate			6,000,000	Initial Year Costs:	FY2024	145,000

Programmed Funding

Expended to Date	Appropriated To Date	FY2022	FY2023	FY2024	FY2025	FY2026	Future
		100,000	2,950,000	2,950,000			

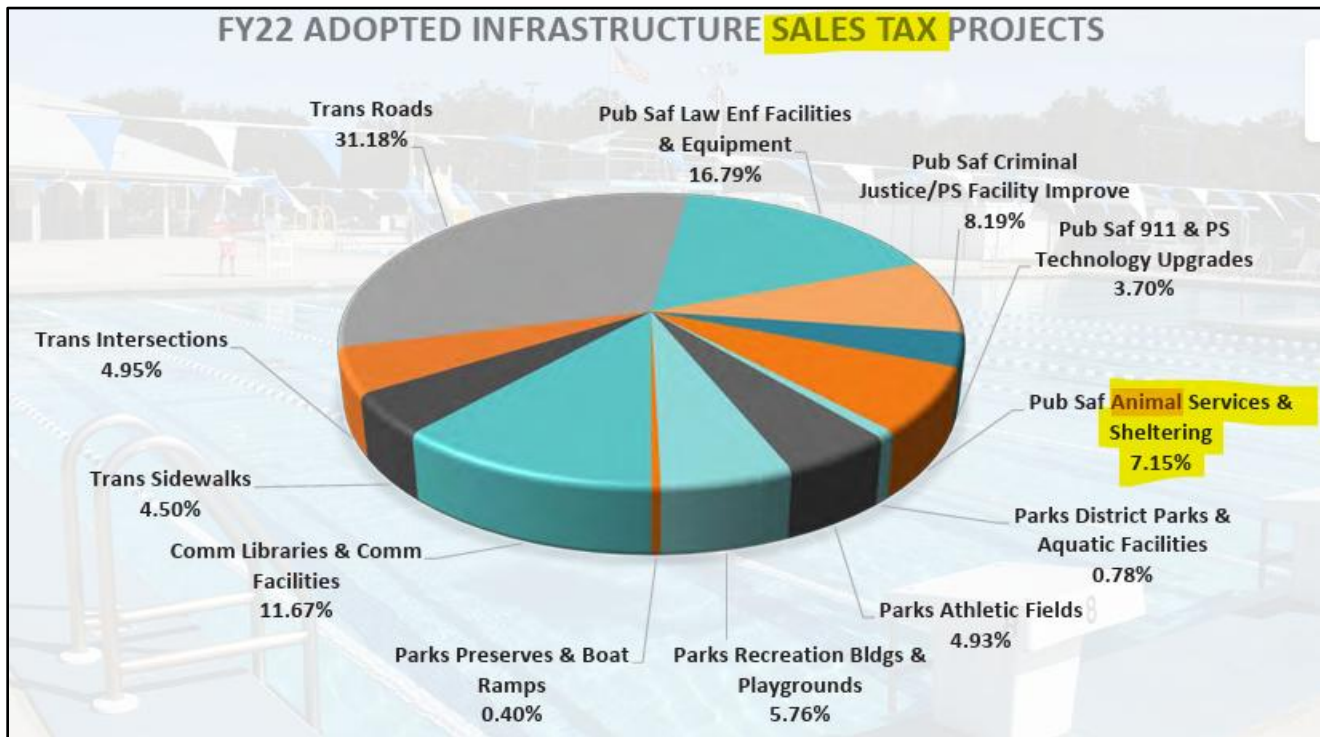
Funding Strategy

Infrastructure Sales Tax - PSAS002
New IST Amount - \$8,000,000
New Total IST Amount - \$4,000,000
Contributions - \$2,000,000

Means of Financing

Funding Source	Amount
All Prior Funding	100,000
Contributions	2,000,000
Infrastructure Sales Tax	3,900,000
Total Funding:	6,000,000





Key messaging being that these were allotted infrastructure Sales Tax funds that were never been expended on the intended New Shelter Building.

5. FY2023: THE SHELTER FUNDING CHANGED DRAMATICALLY on Paper (because of Bishop donation)

FY2023–FY2027 | Project 6099000

New Animal Shelter – Animal Services

DOCUMENTED FACT

The FY2023–FY2027 adopted CIP still contains both projects

It still describes:

A new facility ... in east Bradenton.

It again documents the serious Palmetto problems affecting both dogs and cats.

Project 6111100 – Bishop Animal Shelter went to \$8,050,000

Project 6099000 – New Animal Shelter – Animal Services dropped to \$3,000,000 (for a combined total of \$11,050,000)

The (partial) funding strategy for the NEW SHELTER shown was:

- \$1,000,000 Infrastructure Sales Tax
- \$2,000,000 contributions

PRIMARY SOURCE:

[FY2023–FY2027 Adopted Capital Improvement Plan – Project 6099000, p. 164](#)

**MANATEE COUNTY GOVERNMENT
Capital Improvement Plan**

FY2023-FY2027 Uses of Funds by Project and Category

				Actual	Budget	Start	FY2023	FY2024	FY2025	FY2026	FY2027	Future	Total
911 & Technology													
Project#	IST MS	Status	Project										
1	6083203		Existing	911 Computer Aided Dispatch (CAD) Hardware Replacement & Software Upgrades	866,790	1,423,000	2019						1,423,000
2	6111000	Y	Existing	EMS Cardiac Monitors	1,066,692	1,264,000	2022						1,264,000
3	6099100	Y Y	Existing	Next Generation 911	2,424,184	4,037,000	2020						4,037,000
Subtotal					4,357,666	6,724,000							6,724,000
Animal Services													
Project#	IST MS	Status	Project										
4	6111100	Y	Existing	Bishop Animal Shelter	454,908	4,050,000	2022	2,000,000	2,000,000				8,050,000
5	6099000	Y Y	Existing	New Animal Shelter - Animal Services			2021				3,000,000		3,000,000
Subtotal					454,908	4,050,000		2,000,000	2,000,000		3,000,000		11,050,000
Building and Renovations													
Project#	IST MS	Status	Project										
6	6098400		Existing	Red Cross Building/New EMS Station	945,412	951,000	2019						951,000
7	6113700		Existing	UPS Replacement at Public Safety Center - Phase II		968,516	2022						968,516
Subtotal					945,412	1,919,516							1,919,516

Approved unanimously (adopted): The FY23–27 CIP was adopted by the Manatee County Board of County Commissioners on **September 13, 2022**, via Resolution R-22-156, at the final public budget hearing for FY2022–2023. consisting of these seven members: James Satcher – District 1

Reggie Bellamy – District 2

Kevin Van Ostenbridge – District 3 (Chairman for 2022)

Misty Servia – District 4

Vanessa Baugh – District 5

Carol Whitmore – District 6 (At-Large)

George Kruse – District 7 (At-Large)

Developed: 2023 Budget document was developed, separate from the adoption date — CIP documents like this are typically compiled over the preceding months (spring through summer) as part of the county's normal budget cycle: the process begins in May/June with a Recommended Budget **from the County Administrator**, **So the FY23-27 CIP would have been drafted/developed roughly between May and September 2022**, with September 13, 2022 as the formal adoption date.

6. 2023 – The New Shelter Project: 6099000 BECOMES "CLOSED"

November 14, 2023 reporting period

Project 6099000 – New Animal Shelter – Animal Services – CLOSED

DOCUMENTED FACT

This is one of the most important pieces of evidence in the entire timeline.

A County capital table contained in the Animal Services & Sheltering materials shows:

Project 6099000

- New Animal Shelter – Animal Services
- **Status: CLOSED**
- Addition: **\$1,000,000**
- Amount as of the reporting period: **\$1,000,000**

At the same time:

Project 6111100

- Bishop Animal Shelter
- **\$9,050,000**

The table's reporting columns specifically identify the period around **November 14, 2023**.

This is the point where we can document that the County's capital records had moved from a planned new shelter to a **closed 6099000 project and a \$9.05 million Bishop project**.

DIRECT PRIMARY SOURCE:

[Manatee County Animal Services & Sheltering – November 14, 2024 meeting packet, Exhibit B](#)

The same document contains the actual table showing:

6111100 Bishop Animal Shelter: \$9,050,000

and

6099000 New Animal Shelter – Animal Services – Closed: \$1,000,000.

7. BISHOP'S \$9.05 MILLION CAPITAL POSITION

FY2024–FY2028 Capital Improvement Plan

Project 6111100 – Bishop Animal Shelter

DOCUMENTED FACT

The FY2024–FY2028 CIP lists:

Project 6111100 – Bishop Animal Shelter

New Total IST Amount: \$9,050,000

The County describes the objective as bringing Bishop up to County code and constructing improvements necessary for operation.

The stated rationale is:

To meet the growing demands of Animal Services ... increase the capacity to house animals that do not have permanent homes.

PRIMARY SOURCE:

[FY2024–FY2028 Adopted Capital Improvement Plan – Bishop Animal Shelter, p. 182](#)

8. 2025: BISHOP EXPANSION

March 25, 2025 | BOCC Item 60

Bishop Animal Shelter Expansion Phase 1

DOCUMENTED FACT

The BOCC considered execution of **GMP Addendum No. 1 to Agreement No. 24-TA005639LP** for Bishop Animal Shelter Expansion Phase 1.

The actual meeting record and attachments are linked here:

[March 25, 2025 BOCC meeting – Item 60, Bishop Animal Shelter Expansion Phase 1](#)

9. JUNE 17, 2025: COMMERCIAL DOG KENNELS

June 17, 2025 | BOCC Item 22

Commercial Dog Kennels at Bishop

DOCUMENTED FACT

The BOCC agenda specifically identifies:

Authorization of Change Order No. 1 to Purchase Order No. P2500536 for Commercial Dog Kennels at the Bishop Animal Shelter

and

Budget Amendment Resolution B-25-094.

Staff identified on the agenda:

- Angela Honts, Project Manager
- Michelle Wehrle, Construction Services Division Manager

PRIMARY SOURCE:

[June 17, 2025 BOCC meeting – Item 22, Commercial Dog Kennels page 2](#)

IMPORTANT: The exact change-order dollar amount should come from the attached purchase-order/change-order document.

Interesting tidbits..

2026: [County Citizens' Oversight Infrastructure Sales Tax Committee – Bishop scope/rationale change, 2025 report](#)

One page... from it...

Infrastructure Sales Tax

	Appropriated to Date	FY2026	FY2027	FY2028	FY2029	FY2030	Future	Total
Transportation								
Sidewalks	\$ 8,746,540	\$ 464,100	\$ 16,050	\$ -	\$ 2,500,000	\$ -	\$ 473,135	\$ 12,199,825
Intersections	25,074,113	-	-	31,207,365	735,000	4,843,000	1,700,500	63,559,978
Roads	129,319,560	41,095,349	36,836,873	42,623,054	3,735,259	22,863,654	-	276,473,749
Stormwater	3,327,831	-	-	-	-	-	-	3,327,831
	<u>\$ 166,468,044</u>	<u>\$ 41,559,449</u>	<u>\$ 36,852,923</u>	<u>\$ 73,830,419</u>	<u>\$ 6,970,259</u>	<u>\$ 27,706,654</u>	<u>\$ 2,173,635</u>	<u>\$ 355,561,383</u>
Public Safety								
Law Enf Facilities & Equipment	\$ 19,939,969	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 19,939,969
Criminal Justice/PS Facility Improve	14,481,760	3,543,688	3,482,151	3,102,735	-	-	-	24,610,334
911 & PS Technology Upgrades	2,570,700	-	-	-	-	-	-	2,570,700
Animal Services & Sheltering	<u>9,723,391</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>9,723,391</u>
	<u>\$ 46,715,820</u>	<u>\$ 3,543,688</u>	<u>\$ 3,482,151</u>	<u>\$ 3,102,735</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 56,844,394</u>
Parks and Community Projects								
District Parks & Aquatic Facilities	\$ 7,514,153	\$ 1,859,107	\$ 550,000	\$ -	\$ -	\$ -	\$ -	\$ 9,923,260
Athletic Fields	2,147,661	436,858	2,828,522	-	-	-	-	5,413,041
Recreation Bldgs & Playgrounds	2,980,000	252,400	-	-	-	-	-	3,232,400
Preserves & Boat Ramps	8,214,033	2,356,744	273,750	-	-	-	-	10,844,527
Libraries & Comm Facilities	7,800,000	-	-	-	-	-	-	7,800,000
	<u>\$ 28,655,847</u>	<u>\$ 4,905,109</u>	<u>\$ 3,652,272</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 37,213,228</u>
Total Infrastructure Sales Tax	<u>\$ 241,839,711</u>	<u>\$ 50,008,246</u>	<u>\$ 43,987,346</u>	<u>\$ 76,933,154</u>	<u>\$ 6,970,259</u>	<u>\$ 27,706,654</u>	<u>\$ 2,173,635</u>	<u>\$ 449,619,005</u>

Just a few random links to previous info – probably will delete most of this later...

1. A new permanent shelter was planned.

Project 6099000 was a proposed new east-Bradenton facility.

Original budget: \$10,000,000.

[FY2021–FY2025 CIP – New Animal Shelter](#)

2. The County documented serious problems at Palmetto affecting dogs AND cats.

The County itself documented:

80-dog design capacity vs. typical 120 / highs of 190, plus cat impound/isolation limitations.

[FY2023–FY2027 CIP – New Animal Shelter, p. 164](#)

3. Bishop Donation changes everything... but the trail gets really muddy as terminology changes and project codes morph.

4. as a result the new-shelter project was reduced.

By FY2023, Project 6099000 was shown at:

\$3,000,000

rather than the earlier \$10 million.

[FY2023–FY2027 CIP – Project 6099000](#)

4. The New Shelter project subsequently appears as CLOSED.

County capital records identify:

6099000 – New Animal Shelter – Animal Services – CLOSED – \$1,000,000

while Bishop is shown at:

6111100 – Bishop Animal Shelter – \$9,050,000

[November 14, 2024 County Animal Services & Sheltering capital record](#)

5. Bishop subsequently became the major capital project.

\$9,050,000

[FY2024–FY2028 CIP – Bishop Animal Shelter, p. 182](#)

6. The Bishop strategy then evolved toward prefab kennels.

The County's own 2025 scope-change document says Phase 1 included:

- procurement of **prefab kennels**
- kennel design review
- constructability review

- sitework
- permitting
- long-lead items
- temporary adoption trailer

The project remained:

\$9,050,000.

[November 20, 2025 Citizens' Oversight Committee record – Bishop scope/rationale change](#)

For easy copying into Word:

FY2020–FY2024 CIP – Original New Shelter

<https://www.mymanatee.org/media/docs/default-source/financial-management-department-documents/cip/prior-years%27-cip-budget-info/fy20-24-adopted-cip-volume-i-%28all-requested-funding-projects%29.pdf>

FY2021–FY2025 CIP – \$10M New Shelter

https://www.mymanatee.org/docs/default-source/financial-management-department-documents/cip/prior-years%27-cip-budget-info/fy21-25-adopted-capital-improvement-plan.pdf?sfvrsn=e8c9389e_3

FY2022–FY2026 CIP – New Shelter

https://www.mymanatee.org/docs/default-source/financial-management-department-documents/cip/prior-years%27-cip-budget-info/fy22-26-adopted-capital-improvement-plan.pdf?sfvrsn=21dea1e2_3

FY2023–FY2027 CIP – New Shelter, p. 164

https://www.mymanatee.org/UserFiles/Servers/Server_7588306/File/Departments/Financial%20Management/CIP/FY23-27%20AD%20CIP%20Book_%20Reduced.pdf

FY2024–FY2028 CIP – Bishop, p. 182

https://www.mymanatee.org/docs/default-source/financial-management-department-documents/cip/prior-years%27-cip-budget-info/fy24-28-adopted-capital-improvement-plan.pdf?sfvrsn=e258b163_3

November 14, 2024 County Animal Services capital record – 6099000 CLOSED / \$1M and Bishop \$9.05M

https://www.mymanatee.org/docs/default-source/advisory-boards/11-14-24-meeting-agenda.pdf?sfvrsn=c87ef12f_1

November 20, 2025 County record – Bishop scope changed to two phases/prefab kennels

<https://www.mymanatee.org/docs/default-source/advisory-boards/11-20-25-meeting-notes.pdf>

March 25, 2025 – BOCC Item 60 – Bishop Expansion Phase 1

<https://agendaonline.mymanatee.org/OnBaseAgendaOnline/Meetings/ViewMeetingAgenda?meetingId=597&type=AGENDATYPEVALUE>

June 17, 2025 – BOCC Item 22 – Commercial Dog Kennels / P2500536

<https://agendaonline.mymanatee.org/OnBaseAgendaOnline/Meetings/ViewMeetingAgenda?meetingId=653&type=AGENDATYPEVALUE>

July 28, 2026 – BOCC Items including Bishop kennel feasibility

<https://agendaonline.mymanatee.org/OnBaseAgendaOnline/Meetings/Search>

Palmetto animal shelter to close as county plans resource center

- By [Lesley Dwyer](#)
- 5:00 a.m. June 3, 2024

Sarah Brown, deputy director of Community and Veterans Services, is the former Animal Welfare division chief. File photo

Manatee County continues to invest in animal welfare facilities, and the locations have been determined by circumstance, with nothing planned at this time for East County.

"If we had a magic wand and could've picked where we wanted (a facility), it probably would have been [in East County as it was determined](#)," said Sarah Brown, the deputy director of community and veterans services. "However, when the gift of the Bishop Animal Shelter came up, it kind of changed priorities."

In March 2022, Manatee County took over operations of the Bishop Animal Shelter from the Bishop Society for the Prevention of Cruelty to Animals of Manatee County. The donation was estimated at \$18 million. The \$6 million that was budgeted by the county to build a shelter on State Road 64 across from Haile Middle School was reallocated to the Bishop Animal Shelter for additional upgrades, which total \$12,050,000.

Brown said the county's Animal Welfare department has two main priorities. The first is to move the dogs at the Palmetto Dog Adoption Center into the Bishop Animal Shelter. The second is to open a new resource center that aims to help prevent pets from being surrendered to shelters.

The resource center came about after other plans for an empty building at 401 17th Ave. W., fell through. Brown said the building needs work, but the center could provide veterinary care, food and training resources to the community by January.

East County might still be in the plans for a facility that would offer adoption services. While Commissioner George Kruse said he doesn't envision a facility on the scale of the Bishop Animal Shelter in East County anytime soon, something smaller is still a possibility.

"I'm working on trying to get some sort of pseudo, a couple thousand square feet adoption center where people can drop off or adopt dogs," Kruse said. "We can be cycling dogs, so we can get different dogs out there to be seen by the East County people."

With or without a county facility in East County, residents still see dogs that are surrendered to the county because Nate's Honor Animal Rescue and the Humane Society at Lakewood Ranch are both county partners.

"Nate's typically has one of their cottages dedicated to just our animals," Brown said.



The gift

The Bishop Society for the Prevention of Cruelty to Animals of Manatee County donated the Bishop Animal Shelter, located at 5718 21st Ave. W., to Manatee County in December 2021. The 25,000-square-foot facility came with 14.47 acres and was valued at \$18 million.

Manatee County has been operating the Bishop Animal Shelter since March 2022.

File photo

The dog kennels were in bad shape when the county took over, and the plans were revised a few times. Now that a



final plan is in place, Manatee County staff members are pushing to get the renovation done as soon as possible. ““We’re moving into the design development phase,” Brown said. “That’s typically a 60-day turnaround. We’re aiming for a 45-day turnaround to keep expediting this project.”

The prefab kennels are put together off site and take about 12 weeks to assemble. The goal is to have the kennels installed by the end of the year, but Brown said it might not happen until early 2025.

Once installed, the dogs being sheltered in Palmetto will be moved to Bishop. The Palmetto Adoption Center will then be permanently closed. Kruse said there currently are no plans for the Palmetto location outside of never housing animals again.

“It’s a terrible, terrible building,” Kruse said. “We’re endlessly putting money into renovating and fixing that place up to the barest minimum level to allow the dogs some level of comfort as we work on getting them out.”

Brown agreed the location is terrible. Kruse noted that the shelter is next to railroad tracks while Brown said residents living on the south side of the county don’t want to drive over the river.

“We know traffic can be very congested throughout the county,” Brown said. “I think the decision and thought process prior to Bishop was that East County made the most sense because that’s where everyone is going and where the biggest amount of growth is.”

There are 72 dogs in the Palmetto location now, which is near its capacity. Moving the dogs at Bishop will mean that facility will be housing approximately 125 dogs. Brown said that number is the “sweet spot.”

Bishop also has room for cats, rabbits and other animals, but how many depends on the size of the animals. The shelter was able to accommodate over 100 rabbits that were seized during a hoarding investigation in March.

The majority of surrendered cats are kept at the Cat Town Adoption Center at 216 6th Ave. E.

The resource center

Kruse said the currently empty building that will serve as the resource center was initially purchased by Scott Hopes to provide daycare for county employees’ children. After a more recent idea to use the building for staff offices was nixed, County Administrator Charlie Bishop approached Brown.

“For the past few years, I’ve been trying to pitch the idea of a resource center,” Brown said. “Nationally, adoptions continue to decline. We’re seeing that trend as expenses get higher. It’s been a tough time for people and their pets.”

The resource center will offer support to people in the hope that owners can keep their pets versus surrendering them. Brown said it’s simply not feasible for the county to adopt its way out of the pet overpopulation crisis, and many times people just need a little bit of help.

By the numbers

- 72 dogs currently sheltered at the Palmetto Dog Adoption Center
- 80 dog capacity at the Palmetto Center
- 125 dog capacity at the Bishop Animal Shelter
- \$12,050,000 to renovate the Bishop Shelter
- \$1.3 million to open the resource center

The 3,600-square-foot resource center, which will cost about \$1.3 million to open, will feature a food bank, indoor and outdoor training areas, a surgical suite and adoption offices.

The majority of veterinary services will be wellness care, such as vaccines and medications. The county was offering free mobile vaccination clinics, but found it difficult to keep people and pets waiting outside for long periods of time. With an office, people can make appointments and sit in a waiting room.

Brown said at least a third of the animals that come into the shelter are heartworm positive, and the treatments are expensive.

“If we can find a way to be able to help people treat their pets, that will be less of a burden on the shelters in our community,” Brown said. “And then people get to keep their pets, and that’s a beautiful thing.”

There will be some, but not a lot of adoptions at the center. One of the bigger focuses will be on training because it’s a major problem Animal Welfare staff is seeing in the community. It’s also another solvable problem.

Pet owners can receive some basic training at either a low cost or for free to work through their pet’s problem behaviors, so they can keep them.

There will be case managers on site that can talk through the issues owners are having and offer solutions.

“We want people to be able to keep their pets,” Brown said. “We’re hoping this will at least make a small dent in our community.”

⚠️ PUBLIC LETTER OF CONCERN REGARDING MISUSE OF TAXPAYER FUNDS AND INADEQUATE BISHOP SHELTER KENNELS

⚠️ Ways to help at the bottom of the post.

Soon the Manatee County Shelter dogs will be moved to the Bishop location. This is a heartfelt appeal to a compassionate public to please stand up for them.

Know something, Say something, Do something

To the Residents of Manatee County To Local Media and Community Stakeholders:

The County Commission's decision to construct new prefabricated kennels at the Bishop location for our municipal shelter and to soon move dogs into them—raises serious concerns not only about animal welfare, but also fiscal responsibility, safety, and accountability. For years, the public was promised a brick-and-mortar shelter facility—an appropriate, permanent, durable structure. Instead, taxpayers have received prefab kennel units, a downgrade with disastrous complications yet to be realized. This is an outcome voters never expected—nor what is appropriate for a busy, municipal, open admissions shelter.

Currently, the dogs are kept in indoor kennels measuring 4 ft × 8 ft (32 sq ft). Far from spacious, but at least they meet a basic threshold of humane space.

Half the newly constructed prefab kennels, however, reduce the indoor area to only 4.5 X 3.25 ft (14.6 sq ft), not much bigger than a large crate

There are other kennels 6 X 3.25 ft (19.5 sq ft), but both sizes are grossly inadequate for the larger breed dogs that make up the majority of our shelter population.

These are dogs that frequently weigh 50 pounds and up: American Staffordshire Terriers and Bulldogs, Labradors, Shepherds, and similar breeds. They require space to stand, and rest. Yet:

- A properly sized elevated bed for these dogs—40" × 25"—cannot physically fit inside a 14.6 sq ft, 39-inch-wide kennel.
- Even the smaller 35" × 23" beds available are inappropriate for large dogs and remain incompatible with the 54" or 72" by 39" footprint.
- There are two lengths of kennels—4.5ft or 54 inches and 6ft or 72 inches—but both share the same restrictive 39-inch width.

The dogs do have access to small, individually attached outdoor kennels through a drop-down dog door, but how many days will the extreme Florida summer heat or other inclement weather conditions make these outdoor kennels unbearable to use?

Additionally, the hallway between kennels is only about 39 inches wide (the width of a narrow door), meaning staff and volunteers must maneuver dogs through a corridor no wider than the kennels. This forces handlers to walk dogs through a tight passageway with other stressed, barking, or reactive dogs on both sides. It is a clear hazard—one that increases the likelihood of redirected aggression, injuries, and heightened stress for both people and animals.

Structural Safety Concerns:

In a state prone to hurricanes and tropical storms, the durability of modular prefab kennel buildings is a legitimate concern. During severe weather events staff also may be unable to safely access or evacuate animals.

A Breach of Trust With the Animal-Loving Public:

Residents were promised a permanent, humane facility. They received the opposite. This situation is especially troubling because the commissioner, George Kruse, who spearheaded this project won his election with strong support from the animal-loving community, many of whom voted for him specifically because of his stated commitment to improving shelter conditions. The decision to downgrade to prefab structures and to install kennels only 39 inches wide is not just poor planning—it represents a serious breach of trust with the very voters who helped secure his victory.

Compounding this, the County is already feeling the repercussions of this mistake at the county jail. The 32-prefab kennels installed at the jail are so small they cannot be used, resulting in a waste of taxpayer money.

Taxpayers deserve answers:

- Why were animal-care experts, shelter staff, and volunteers not consulted?
- Why are staff, volunteers, and dogs being placed in prefabricated buildings that are unsafe, too small, and structurally questionable in a hurricane-prone state?

■ And why were the voters-particularly the animal-loving community whose support helped elect this commissioner-misled about the improvements that would be delivered?

This decision reflects poor planning, poor transparency, and poor stewardship of public resources. Residents are **URGED** to **DEMAND** an immediate **REVIEW** before a single dog is moved into these kennels. The dogs and the animal loving voters who entrusted their support to elected officials in good faith deserve far better than this.

Sincerely, Concerned Residents of Manatee County

End of letter

Research above as of August 28, 2026 – Liz van der Laag